

Table of Contents for Appendix IV

Interim Strong Mayor and Legislative Tightening

1. Sunset Revision
 - a. San Diego Regional Chamber of Commerce' Charter Review Task Force Recommendations
 - b. Charter Amendment Recommendations of the San Diego County Taxpayers Association
 - c. City Attorney's Revised Language for Changes to Charter Section 255
2. Veto Override
 - a. IBA's Table on Vetoes
 - b. Table 3.16--Enacting Legislation: Veto, Veto Override and Effective Date
 - c. City Attorney's Revised Language for Changes to Charter Section 285
 - d. Table 1: Numerical Summary of Bills Vetoes, 1789-2000
 - e. Federalist #73, by Alexander Hamilton
 - f. Edward Campbell Mason's *The Veto Power*, Chapter VI
3. Eleven-Member City Council
 - a. City Attorney's Report on "Expanding Number of Council Seats", 24 Jan. 2006
 - b. "Suggestion on SD City Council Make Up", Bob Tessler , August 4, 2007
 - c. Communication re City Council from Peter H. St. Clair
 - d. City Attorney's Revised Language for Changes to Charter Section 270
 - e. US Census FAQ on "Redistricting Plans for 2010" (explains Public Law 94-171)
4. Independent Budget Analyst
 - a. IBA Report on IBA
 - b. IBA's Recommended Charter Language for the IBA

Financial Reform and the Kroll Report

5. Chief Financial Officer
 - a. Matrix Showing Mayor's and IBA's Positions Regarding CFO, 13 July 2007
 - b. Kroll Report, Executive Summary
 - c. Kroll Report, Remediation
6. Audit Committee
 - a. "Remarks to Charter Revision Committee" by Stanley Keller, 22 June 2007
 - b. Association of Local Government Auditors Letter and Briefing Materials
 - c. IBA Brief on "Audit Committee Composition and Appointment Authority, 15 June 2007
 - d. City Attorney's Revised Language for Audit Committee, 28 Aug. 2007
 - e. Matrix Showing Mayor's and IBA's Positions Regarding Audit Committee, 13 July 2007
 - f. City Attorney Report, "Re: Remediation Measures Requiring Changes to the City Charter and Related Matters", 1 Sept. 2006
7. City Auditor
 - a. Phoenix City Auditor Randy Spenla's Presentation on Auditing
 - b. Association of Local Government Auditors 13 Nov. 2006 Presentation to SD City Council on "Audit Committee and Auditor Independence"
 - c. IBA Report on "Internal Auditor Independence", 15 June 2007
 - d. Five Year Update on Sarbanes Oxley, *USA Today*, 30 July 2007
 - e. City Attorney's Revised Language for Internal Auditor (City Auditor), 28 Aug. 2007
 - f. Matrix Showing Mayor's and IBA's Positions Regarding Internal Auditor (City Auditor), 13 July 2007

8. Balanced Budget
 - a. Chief Financial Officer Jay Goldstone's Recommended "Balance Budget Language", 27 Sept. 2007
 - b. IBA Andrea Tevlin's email to Mayor Sanders' Policy Adviser Lisa Briggs, "Comments on Balanced Budget Memo", 21 August 2007
 - c. Matrix Showing Mayor's and Consultant's Initial Recommendations for Balanced Budget Language
 - d. Materials Regarding Prop 58 of 2004, the California Balanced Budget Act
 - e. Carol Lewis, "Budgetary Balance: The Norm, Concept, and Practice in Large U.S. Cities", *Public Administration Review* article
 - f. "Charter Reform: Balanced Budget Accountability and Transparency", Performance Institute Report Presented by Carl DeMaio
 - g. NYC Charter Revision Commission Publication Re 2005 Budget Amendments
 - h. "Budget Making Powers & City Charter", Presentation of W. Erik Bruvold for San Diego Institute for Policy Research
 - i. LA County CAO's Recommendation that LA County Supervisors support "Proposition 58: The California Balanced Budget Act", 28 January 2004
 - j. Greg Levin, Copy of Prop F from 6 Nov. 1962 Ballot; this amendment removed details re budgeting from Charter section 69, etc.

Duties of Elected Officials

9. Managed Competition
 - a. City Attorney's Report to Mayor and Council on "Resolution of Intent on Managed Competition", 9 October 2006
 - b. Municipal Code and Possible Language from MOU negotiations
10. Modification of Section 40
 - a. "City Attorney's Power Discussed", *San Diego Union Tribune*, 12 October 2005 article by Craig Gustafson
 - b. "California Rules of Professional Conduct", 2007
 - c. "The Mayor's Advocate", *California Lawyer*, July 2007: Essay on LA Mayor Antonio Villaraigosa's Counsel, Thomas Saenz
 - d. "Solutions to the City Attorney's Charter-Imposed Conflict of Interest Problem", *Ohio State Law Journal*, Volume 66: 1075 (2005); article uses SD City Attorney Michael Aguirre and pensions as one of its three case studies
 - e. Communication from Andrew Jones, President of Deputy City Attorneys Association of San Diego of 27 Sept. 2007 re "Just Cause Provision"
 - f. Elected Los Angeles Charter Reform Commission's 6 June 1998 Report on Office Functions of City Attorney
 - g. Elected Los Angeles Charter Reform Commission's 25 August 1998 Task Force on the City Attorney's Office Report (without attachments including comparative study)
 - h. Communication re "City Attorney" from Stan Fein, 7 Sept. 2007
 - i. City Attorney's Memorandum of Law re "Legality of Proposal to Require the City Attorney to Obtain City Council Approval Before Filing Cases", 20 July 2007
 - j. Memorandum of Richard C. Solomon and Ellen Peck to SD City Attorney Michael Aguirre re "Ethical Issues Involved in San Diego City Attorney Filing Litigation Without City Council Approval", 26 Oct. 2005
 - k. Report by Michael Aguirre on "Importance of Preserving the Role of the City Attorney as an Independent Elected Official", 7 Sept. 2007
 - l. Memorandum from SF City Attorney Dennis Herrera to SF Mayor Newsom re "Client of the City Attorney", 12 Dec. 2003
 - m. California League of Cities List of the 11 California Cities with Elected City

Attorneys, 31 August 2007

- n. "Report on the Role of the City Attorney as Independent Representative of the People and City of San Diego", by SD City Attorney Michael J. Aguirre, 26 Apr. 2005 (without exhibits; please see City Attorney's website)
 - o. Fax to Staff from City Attorney's Office: Business and Professions Code Sections 6125-6140.05 (Consequences of practicing law without active membership in State Bar)
 - p. City Attorney's "Charter Section 40 Request" for documents of the San Diego Charter Review Committee Concerning City Attorney's Office, 28 Aug. 2007
 - q. City Attorney's "Public Records Act Request" for City Attorney-related records of San Diego Charter Review Committee Consultant James Ingram
11. Salary Setting Commission
- a. IBA Report on "The Mayor and Council Salary Setting Process", 5 May 2006
 - b. IBA Report on "Establishing Salaries for Elected Officials"
 - c. IBA Presentation on "Mayor-Council Salary Setting Survey" (survey updated from 17 April-5 May 2006 to figures for 7 July-12 July 2007)
 - d. IBA Presentation on "Elected City Attorney Salary Setting Survey" (survey conducted from 9 July-10 July 2007)
 - e. IBA survey of "Annual Compensation of Legislators"
 - f. California Government Code Sections 68202 and 68203, regarding the Salaries for California Superior Court Judges (against which LA City Council salaries are indexed; LA Charter, Section 218)
 - g. City Attorney's Revised Language for "Changes to Salary Setting Process", 31 August 2007
- II. Charter Recommendations for a Later Ballot
12. Appointments to Outside Organizations
- a. City Attorney's Revised Language for altering Section 265, 8 August 2007
 - b. City Attorney's review of Original language proposed regarding appointments to outside organizations, 31 August 2007
 - c. City Attorney's Report on "Appointment Authority to Boards, Commissions, Corporations, and agencies under the Mayor-Council Form of Government", 28 February 2006
 - d. City Attorney's Table Classifying City Agencies in terms of appointment and confirmation, except for SANDAG, e.g., 28 February 2006
 - e. Resolution Number R-301161, providing Mayor Sanders' appointments to represent the City on several outside organizations for which a post-Prop F appointment process is unclear, 23 Jan. 2006
 - f. Resolution Number R-301162, providing Council President Scott Peters' appointments to represent the City on several outside organizations for which a post-Prop F appointment process is unclear, 23 Jan. 2006
 - g. Resolution Number R-301848, appointing two individuals to CCDC's Board of Directors, based on City Attorney's interpretation of post-Prop F appointments in 28 February 2006 opinion, 15 Aug. 2006
 - h. Council Policy 000-13, providing the "Procedure for Mayor and Council Appointments", 3 Dec. 1984
 - i. City Attorney's Report on "Revisions to Council Policy 000-13", 1 Feb. 2006
 - j. Strikeout Version of Council Policy 000-13
 - k. San Francisco City Attorney Dennis Herrera's 31 March 2004 Opinion No. 2004-01, which provides a "Summary of Legal Requirements for Mayoral Appointments..." Note that the opinion allows the appointment process for

the state law-established Redevelopment Agency Commission to specify that, pursuant to SF's Administrative Code, at least one appointee be a woman.

13. Redevelopment Agency
 - a. Leslie J. Girard's Communication "Re: Charter Provision Relating to Mayor as Executive Director of the Redevelopment Agency", 13 July 2007
 - b. Leslie J. Girard's Communication "Re: Charter Provision Relating to Mayor as Executive Director of the Redevelopment Agency", 16 Aug. 2007
 - c. Michael D. Jenkins' Communication re "Whether a ballot measure should be proposed to amend the City Charter so that the Mayor is designated Executive Director of the Redevelopment Agency", 27 June 2007
 - d. Michael Jenkins' email communication to James Ingram on "Item 14, Redevelopment", dated 3 Oct. 2007
 - e. Agenda 1003, Redevelopment Agency's deliberation re "One year extension of the Mayor's designation as Executive Director of the Redevelopment Agency", 12 June 2007
 - f. San Diego Union Tribune article re Council's decision to extend Mayor Sanders' term as ED of RA by 6 months rather than 1 year, 13 June 2007
 - g. City Attorney's Report on "The Mayor's Role in the Operation of the City of San Diego Redevelopment Agency under Proposition F, the 'Strong Mayor' Form of Government", 28 Sept. 2005 (without exhibits attached)
 - h. Strong Mayor-Strong Council Transition Committee Chairperson's Report on "Redevelopment Agency under Proposition F", 27 September 2005
 - i. Land Use & Housing Council Committee Consultant Analysis in re "Workshop on Redevelopment Restructuring" by Jaymie Bradford, 29 March 2006
 - j. City Planning & Community Investment PowerPoint Presentation
 - k. *California Statutes* Chapters demonstrating the special Redevelopment Agency process the state created for San Bernardino by amending the original 1963 provisions of Health and Safety Code Section 33200 in 1977 and 1996
 - l. Pertinent California Attorney General's Opinions issued concerning Redevelopment in 1973, 1974 and 1984
 - m. *Redevelopment Agency of City of Berkeley v. City of Berkeley*, 80 Cal App 3d 158, 21 April 1978
 - n. City Attorney's Revised Language for Permitting Mayor to Act as Executive Director of Redevelopment Agency
 - o. Pertinent Sections of the California Health and Safety Code (§§33126, 33204)
14. Personnel Director
 - a. Key Municipal Code Sections on Personnel Director (3)

III. Items Upon Which No Changes Are Recommended

15. Composition of SDCERS Board of Administration
 - a. Kroll Report section on SDCERS Governance
 - b. "August Legal Services Report" from SDCERS General Counsel, Christopher W. Waddell, 6 Aug. 2007
 - c. SDCERS Administrator/CEO David B. Wescoe's "Testimony to the Public Employee Post-Employment Benefits Commission", 22 July 2007
 - d. "SDCERS vs. CalPERS: Asset Allocation, Performance & Costs", 6 Sept. 2007
 - e. "Investment Performance: SDCERS vs. Other Public Funds", 6 Sept. 2007
 - f. Communication from Ann M. Smith, San Diego Municipal Employees Association, Re "Composition of SDCERS Board", 23 Aug. 2007
 - g. Government Finance Officers Association 1998 study of Municipal Retirement Systems in Major U.S. Cities and California Cities (dated, but provides comparison of common pension board structures)

- h. Kroll Report's Proposed Remediation Measures Related to the Composition of the SDCERS Board of Administration
- IV. Municipal Code Recommendations
- 16. Audit Committee (to codify Charter Amendment)
 - a. Council President Scott Peters' News Release concerning "Audit Committee Assignments", 22 Dec. 2006
 - b. Audit Committee Agenda for 29 January 2007
 - c. IBA Report on Audit Committee, 23 Jan. 2007
 - d. Report to the Council re "Retention of the City's Independent External Auditor (Macias Gini & O'Connell LLP.) for Fiscal Year 2006 and 2007 Audits", 26 January 2007
 - e. Elected Los Angeles Charter Reform Commission Report on "Major Financial Processes of Los Angeles", 9 Feb. 1998 (Examines separation of accounting and auditing functions, etc.)
- 17. City Auditor (to codify Charter Amendment)
 - a. San Francisco Charter sections re Controller, and his or her action as City Services Auditor
 - b. Elected Los Angeles Charter Reform Commission Report on Budget Process and City Controller, 31 July 1998 (detailed discussion of different types of audits that may be done)
- V. Items Researched, but Needing Further Study by a Future Charter Committee or Commission
- 19. Automatic Charter Review
 - a. Memorandum from James Ingram to Interim Strong Mayor Subcommittee re Process for Charter Change in Future, 17 Aug. 2007
- 20. Budgetary Authority
 - a. IBA Report, "Statement of Fiscal Year 2008 Budgetary Principles", 19 July 2007
 - b. IBA Report, "Discussion of Budget Authority between the Executive and Legislative Branches", 11 May 2007 (includes City Attorney's 6 April 2007 Opinion on this subject)
 - c. "City Charter Sections Pertinent to Budget Authority Discussion"
- 22. Filling Vacancies
 - a. City Attorney Suggestion to defer "Proposal Regarding Election Timelines and Vacancies", 31 Aug. 2007
 - b. City Attorney Report re "Legal Issues Arising from Mayor Murphy's Resignation", 29 April 2005
- 25. Intergovernmental Relations
 - a. IBA Report on "City Council Participation in Intergovernmental Relations", 19 April 2007
- 28. Timing of Budget Process
 - a. Budget Timeline
 - b. Calendar for April-July 2007, labeled to indicate budget-related dates